

Message Text

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ACTION ACDA-12

INFO OCT-01 IO-13 ISO-00 OES-07 FEA-01 NRC-05 CIAE-00

EUR-12 H-01 INR-07 L-03 NSAE-00 OIC-02 OMB-01

PA-01 PM-05 PRS-01 SP-02 SS-15 USIA-06 TRSE-00

DODE-00 NSC-05 ERDA-05 AF-10 ARA-10 EA-10 NEA-10

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC PRIORITY 6542

INFO USMISSION GENEVA PRIORITY

C O N F I D E N T I A L USUN 4031

GENEVA: PLEASE PASS CW DEL

E.O. 11652: GDS

TAGS: PARM, US, UN

SUBJECT: UNGA FIRST COMMITTEE: NON-PROLIFERATION - AN ASSESSMENT

REF: A) USUN 3894; B) USUN 3931; C) USUN 3933; D) USUN 3893

1. SUMMARY: APPEARANCE OF FOUR DRAFT RESOLUTIONS ON NON-PROLIFERATION (REFTELS) INDICATES THAT THIS IS LIKELY TO BE AMONG MOST CONTENTIOUS OF DISARMAMENT ISSUES AT 32ND UNGA. SOME OF OUR ALLIES AS WELL AS SOME KEY NON-ALIGNED DELS (MEXICO, EGYPT) HAVE TOLD US THAT FINNISH DRAFT RES IS EVOKING SHARP NEGATIVE REACTIONS IN NON-ALIGNED MOVEMENT: FINNISH PERMREP ON OTHER HAND IS CONFIDENT OF BROAD SUPPORT. PARAS 2 THROUGH 5 BELOW DISCUSS EACH OF THE FOUR NON-PROLIFERATION RELATED DRAFT RESOLUTIONS AND THEIR STATUS AS OF END OF FIRST WEEK OF DISARMAMENT DEBATE. END SUMMARY.

2. FINNISH DRAFT RESOLUTION (A/C.1/32/L.3) - TABLED IN FIRST COMMITTEE OCTOBER 20 WITH FINLAND AS SOLE SPONSOR. US SUGGESTED CHANGES HAVE BEEN INCORPORATED IN TABLED DRAFT
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SO THAT RESOLUTION IS GENERALLY ACCEPTABLE TO US. INDIANS HAVE ALREADY INDICATED THEY INTEND TO ATTEMPT TO AMEND FINNISH RES ON FLOOR OF FIRST COMMITTEE, PARTICULARLY OPERATIVE PARAS 6 AND 12 (SEE REF A).

3. PAKISTANI DRAFT RESOLUTION- CURRENTLY BEING CIRCULATED AMONG NON-ALIGNED AS "COUNTER-RESOLUTION" TO

FINNISH RES WHICH PAKISTANI DEL OPPOSES ON GROUNDS IT EMPHASIZES RESTRAINTS ON TRANSFER OF TECHNOLOGY. IN OUR VIEW, PAKISTANI RES IS OBJECTIONABLE FOR A NUMBER OF REASONS AMONG WHICH ARE: 1) NO MENTION OF NPT; 2) HEAVY EMPHASIS ON ACCESS TO TECHNOLOGY FOR PEACEFUL USES OF NUCLEAR ENERGY WITHOUT MENTION OF SAFEGUARDS REQUIREMENTS; 3) NEGATIVE LANGUAGE RELATING TO US NON-PROLIFERATION OBJECTIVES AND SUPPLIER GROUP; AND 4) REQUEST THAT ALL STATES OBSERVE PRINCIPLES FOR INTERNATIONAL CO-OPERATION IN IN FILED OF PEACEFUL USES OF NUCLEAR ENERGY SET FORTH IN OPERATIVE PARA 1 (REF B). PAKISTANI DEL HAS INDICATED TO FINNS THAT THEY ARE OPEN TO COMPROMISE NON-ALIGNED RES (INCORPORATING YUGOSLAV RES), IF SUCH A COMPROMISE WOULD RESULT IN BROADER ACCEPTANCE; THERE WAS NO INDICATION, HOWEVER, THAT YUGOSLAV DEL HAD BEEN CONSULTED ON MATTER.

4. YUGOSLAV DRAFT RESOLUTION - BEING HELD RELATIVELY CLOSELY BY YUGOSLAV DEL PENDING CIRCULATION AMONG NON-ALIGNED OCTOBER 24. YUGOSLAV DCM (MUJEZINOVIC) TOLD US DRAFT WOULD BE CIRCULATE LATER THIS WEEK AND TABLED IN GA PLENARY NOVEMBER 4 WITH DRAFT RES ON IAEA REPORT. (FYI: MUJEZINOVIC INTENDS TO CONSULT WITH AMBASSADOR LEONARD AT END OF THIS WEEK.) IS ESSENTIALLY SAME AS PAKISTANI DRAFT EXCEPT FOR FOLLOWING POINTS: 1) MINIMAL REFERENCE TO "PEACEFUL USES" OF NUCLEAR ENERGY; CONFIDENTIAL

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2) INVITATION TO ALL UN MEMBERS TO "CONSIDER POSSIBILITY" OF CONVENING INTERNATIONAL CONFERENCE, UNDER UN AUSPICES, TO ADOPT CODE OF CONDUCT FOR "TRANSFER AND USE OF NUCLEAR INSTALLATIONS, EQUIPMENT AND MATERIALS"; AND 3 INVITATION TO STATES TO COMMUNICATE THEIR VIEWS, OBSERVATIONS AND SUGGESTIONS ON SUCH A CONFERENCE TO UNSYG, WHO IN TURN WOULD SUBMIT REPORT TO 33RD UNGA (SEE REF C). YUGOSLAV WILLINGNESS TO CONSIDER COMPROMISE ON NON-ALIGNED DRAFT IS NOT YET KNOWN.

5. IAEA DRAFT RESOLUTION - SPONSORED BY MALAYSIA, FRG AND CZECHOSLOVAKIA; IN OPEN CIRCULATION. GA PLENARY DISCUSSION OF RES TENTATIVELY SET FOR NOVEMBER 4. POSES NO SERIOUS PROBLEMS FOR US. TREATS PNE ISSUE GENTLY BY SIMPLY NOTING BOARD OF GOVERNORS' DECISION TO "KEEP THE MATTER OF PEACEFUL NUCLEAR EXPLOSIONS UNDER REVIEW, SEEKING THE SERVICES OF THE AD HOC ADVISORY GROUP AS REQUIRED". (SEE REF D).

6. THERE IS GENERAL FEELING AMONG WESTERN EUROPEAN AND OTHER DELS CONSULTED THAT NON-PROLIFERATION IS ABOUT TO DEVELOP INTO CONTENTIOUS ISSUE. DUTCH AND

AUSTRALIANS WOULD PREFER OTO SEE FINNISH RES WITHDRAWN
AND ALL OTHER RESES DROPPED AS PACKAGE DEAL IN ORDER TO
AVOID BROUHAHA OVER NON-PROLIFERATION THIS FALL. FINNISH
PERMREP, HOWEVER, TOLD AMBASSADOR LEONARD THAT HE IS
CONFIDENT OF LARGE MAJORITY NON-ALIGNED SUPPORT FOR
FINNSIH RES. US DEL FEELS IT IS TOO EARLY TO ASSESS
BALANCE OF FORCES IN THE NON-ALIGNED MOVEMENT AND WILL
CONTINUE CONSULTATIONS.

7. ACTION REQUESTED: US DEL REQUESTS WASHINGTON
GUIDANCE FOR DISCUSSION OF RESES WITH YUGOSLAVA AND
OTHER INTERESTED DELS.

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